CARLSBAD





















* ...it's the even-evolving city! **







City of Carlsbad

2008 – 2009 Operating Budget & Capital Improvement Program





City of Carlsbad 2008-09 Operating Budget and Capital Improvement Program

Mayor Claude "Bud" Lewis

City Council
Matt Hall
Ann Kulchin
Julie Nygaard
Mark Packard

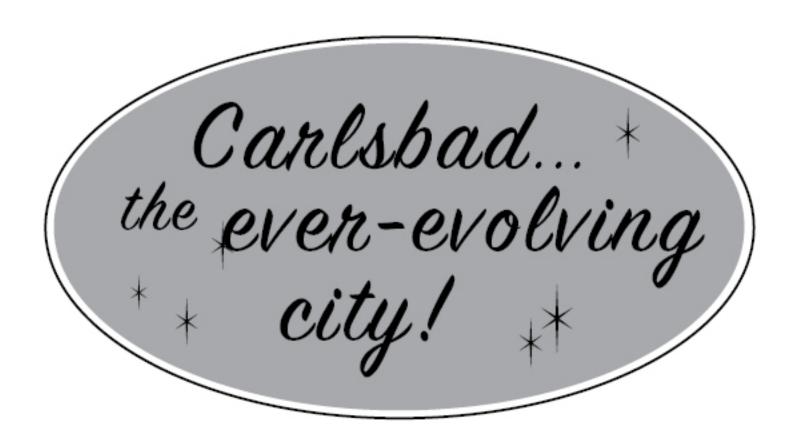
City Manager Lisa Hildabrand

Deputy City Manager James F. Elliott

Prepared by the Finance Department Finance Director Lisa Irvine, M.B.A.

Website: www.carlsbadca.gov

Cover design by: Kelly Hock



Reader's Guide to the Budget	ii
Organization Chart	
BUDGET OVERVIEW	
City Manager's Transmittal Letter	
2008-09 Budget Highlights	
Budget Process	
Strategic Goals	
Budget Summary	
Personnel Allocations	
2008-09 Budget Calendar	
Budget Awards	A-24
OPERATING BUDGET	
Overview	B-1
Projected Fund Balances	
Revenue Estimates	
Budget Expenditure Schedule	
Program Summaries	
Policy & Leadership Group	
Policy and Leadership Group Summary	
City Council	
City Council	
•	
City Clerk	
City ClerkCity Treasurer	C-2 C-4 C-5 C-7
City Clerk City Treasurer City Manager	C-2 C-4 C-5 C-7 C-9
City Clerk City Treasurer City Manager Communication City Attorney Administrative Services	C-2 C-4 C-5 C-7 C-9
City Clerk City Treasurer City Manager Communication City Attorney	C-2 C-4 C-5 C-7 C-9
City Clerk City Treasurer City Manager Communication City Attorney Administrative Services Administrative Services Summary Administration	C-2 C-4 C-5 C-7 C-9 C-11 D-1 D-2
City Clerk City Treasurer City Manager Communication City Attorney Administrative Services Administrative Services Summary Administration Finance	C-2 C-4 C-5 C-7 C-9 C-11 D-1 D-2 D-3
City Clerk City Treasurer City Manager Communication City Attorney Administrative Services Administrative Services Summary Administration	C-2 C-4 C-5 C-7 C-9 C-11 D-1 D-2 D-3
City Clerk City Treasurer City Manager Communication City Attorney Administrative Services Administrative Services Summary Administration Finance Human Resources Records Management	C-2 C-4 C-5 C-7 C-9 C-11 D-1 D-2 D-3 D-5 D-7
City Clerk City Treasurer City Manager Communication City Attorney Administrative Services Administrative Services Summary Administration Finance Human Resources Records Management Workers' Compensation	C-2 C-4 C-5 C-7 C-9 C-11 D-1 D-2 D-3 D-5 D-7 D-8
City Clerk City Treasurer City Manager Communication City Attorney Administrative Services Administrative Services Summary Administration Finance Human Resources Records Management Workers' Compensation Risk Management	C-2 C-4 C-5 C-7 C-9 C-11 D-1 D-2 D-3 D-5 D-7 D-8 D-9
City Clerk City Treasurer City Manager Communication City Attorney Administrative Services Administrative Services Summary Administration Finance Human Resources Records Management Workers' Compensation Risk Management Self-Insured Benefits	C-2 C-4 C-5 C-7 C-9 C-11 D-1 D-2 D-3 D-5 D-7 D-8 D-9 D-10
City Clerk City Treasurer City Manager Communication City Attorney Administrative Services Administrative Services Summary Administration Finance Human Resources Records Management Workers' Compensation Risk Management Self-Insured Benefits Information Technology	C-2 C-4 C-5 C-7 C-9 C-11 D-1 D-2 D-3 D-5 D-7 D-8 D-9 D-10 D-11
City Clerk City Treasurer City Manager Communication City Attorney Administrative Services Administrative Services Summary Administration Finance Human Resources Records Management Workers' Compensation Risk Management Self-Insured Benefits	C-2 C-4 C-5 C-7 C-9 C-11 D-1 D-2 D-3 D-5 D-7 D-8 D-9 D-10 D-11
City Clerk City Treasurer City Manager Communication City Attorney Administrative Services Administrative Services Summary Administration Finance Human Resources Records Management Workers' Compensation Risk Management Self-Insured Benefits Information Technology Miscellaneous Non-Departmental	C-2 C-4 C-5 C-7 C-9 C-9 C-11 D-1 D-2 D-3 D-5 D-7 D-8 D-9 D-10 D-11 D-13
City Clerk City Treasurer City Manager Communication City Attorney Administrative Services Administrative Services Summary Administration Finance Human Resources Records Management Workers' Compensation Risk Management Self-Insured Benefits Information Technology Miscellaneous Non-Departmental	C-2 C-4 C-5 C-7 C-7 C-9 C-11 D-1 D-2 D-3 D-5 D-7 D-8 D-9 D-10 D-11 D-13

TABLE OF CONTENTS

Public Safety (continued)	
Field Operations	E-5
Community Services	E-6
Canine	E-8
Investigations/Field Evidence	E-9
Vice/Narcotics	E-1′
Youth/School Programs	E-12
Property and Evidence/Records	E-13
Family Services	E-14
Task Force	E-15
Support Operations	E-16
Communications Center	E-17
Various Asset Forfeiture	E-18
Community Oriented Policing	E-19
Police Grants	
Fire Department Summary	E-2´
Administration	E-23
Emergency Operations	E-24
Fire Prevention	
Weed Abatement	E-26
Disaster Preparedness	E-27
Community Development	
Community Development Summary	_ ·
Administration	
Land Use Planning & Planning Commission	
Geographic Information System	
Economic Development	
Building Inspection.	
Housing & Redevelopment Summary	
Affordable Housing	
Rental Assistance	
Community Development Block Grant	
Redevelopment Operations Village Area	
Low/Moderate Income Housing Village Area	
Redevelopment Operations South Carlsbad Coastal Area	
Low/Moderate Income Housing South Carlsbad Coastal Area	
Community Services	
Community Services Summary	
Library Summary	
Georgina Cole Library	
Carlsbad City Library (Dove Library)	
Centro de Información	
Technical Services.	
Collection Development & Acquisitions	
Media Services	
Adult Learning Program Programs, Exhibits & Graphics	

TABLE OF CONTENTS

Arta Office	C 16
Arts Office Sister City	
Cultural Arts Donations	
Recreation Summary	
Park Planning & Recreation Management	
Recreation Fee Supported	
Recreation – Aquatics	
Recreation – Aquatics	
Recreation Operations	
Senior Programs	
Public Works	
Public Works Summary	H-1
Administration	H-2
Engineering Summary	H-4
General / Water & Sewer Enterprise	H-5
Engineering Storm Water	H-9
General Services Summary	H-1 ²
Park Maintenance	H-14
Trails	H-16
Facilities Maintenance	H-17
Street Maintenance	
Traffic Signal Maintenance	H-2 ²
Street Tree Maintenance	
Median Maintenance	
Street Lighting	
Buena Vista Channel Maintenance	
Lighting & Landscape District No. 2	
Vehicle Maintenance	
Vehicle Replacement	
Maintenance & Operations Summary	
Water Operations	
Wastewater Operations	
Environmental Programs	
Solid Waste Management	
Storm Water Protection	H-39
CAPITAL IMPROVEMENT PROGRAM – OPERATING BUDGET	
Overview	
roject Evaluation	
apital ProjectsThe Next Five Years	
Capital Projects – Through Buildout	
uture Growth and Development	
Revenues	
Summary	
Growth Management Plan	
Capital Funds Projected Fund Balances for FY 2007-2008	
Capital Funds Projected Fund Balances for FY 2008-2009	I-13

TABLE OF CONTENTS Capital Improvement Program (continued) Capital Projects Fund Summary Capital Improvement Program Fund Summary K-1 Glossary of Capital Project Funding Sources K-14 **APPENDICES** Planned Major Capital Outlay Items 2008-2009......L-1 Out of State Travel Requests 2008-2009.....L-2 Miscellaneous Statistical Information L-5 Accounting Systems and Budgetary Control......L-6 Resolutions Adopting the Budget......L-7 Gann Limit ResolutionL-18

Glossary L-33

READER'S GUIDE TO THE BUDGET

This budget document has been designed to provide the public concise and readable information about the City of Carlsbad's 2008-09 budget. The budget is separated into three major sections: the Overview, the Operating budget, and the Capital Improvement Program.

Overview

The beginning of the budget document contains the City Manager's transmittal letter and overview information. The overview information will provide summary data to the reader for the Operating budget and the Capital Improvement Program, as well as information on personnel allocations and debt management issues.

Operating Budget

The Operating budget section has seven tabbed sections providing a summary of the operating budget and budget information for each of the six major service areas. The summary section begins with an overview of the revenue assumptions and the policies used to develop the budget. The overview is followed by tables providing detailed information on fund balances, expenditures, and revenues. The following sections are separated by major service areas, which are Policy and Leadership Group, Administrative Services, Public Safety, Community Services, Community Development, and Public Works. Within these broad categories, the budget is organized on a departmental basis. Summaries, financial and descriptive, are included for department groups containing more than one program. The summary page is followed by detailed program information. Some departments consist of one program only, and thus only one page is included for them. For each program, a financial history and the 2008-09 budget figures are presented. Also included are narrative statements describing program activities, associated workload measures or performance objectives, key achievements for 2007-08, and key goals for 2008-09.

Capital Improvement Program

The Capital Improvement Program (CIP) is located in the back of the budget document. An overview of the CIP provides general information about the process used in preparing the budget for capital projects and describes how development information is used to project future revenues that fund these projects. In addition, major CIP projects are highlighted and discussed. The next section contains summary revenue and expenditure tables by funding source and a detailed project expenditure schedule listing the cost and timing of each future and current CIP project. Following this schedule are fund summary pages, which list the revenues and detail expenditures by fund, thus providing cash flow information and annual projected fund balances for each Capital Improvement Program fund.

Appendices

The Appendices contain a detailed listing of the 2008-09 Planned Major Capital Outlay items by department. An Out-of-State Travel Detail is presented next. The last section of the Appendices provides information on the Gann Limit, budget process, accounting system and budgetary control, the adopted Resolution for the budget, and a glossary.



Carlsbad City Council 2008 Five-Year Vision Statements



City Council continues to clarify and pursue the vision of Carlsbad that reflects the pride and quality of life for all who live, work, and play here.

Carlsbad . . .

- Provides a diverse and healthy economic base that creates opportunities for employment to the residents of Carlsbad, economic vitality to the community, and the necessary revenues to support City services.
- Provides programs, policies and decisions to implement the General Plan, enforce the Growth Management Plan, maintain the safety and security of its citizens, and are based on what is best for Carlsbad.
- Occupies a leadership role in local and regional planning, (e.g., water, beach, circulation, and environmental issues) important to local governments and is actively involved addressing governmental issues at the local, state and national levels.
- Provides an open government leading to the betterment of the community and encourages, in a non-partisan manner, active citizen participation and involvement with the City Council and the City's Boards and Commissions.

And Carlsbad Efficiently and Effectively...

- Delivers top-quality public services.
- Manages its environment proactively, including:
 - · Open space
 - Wildlife habitats
 - Water quality/conservation
 - Beach erosion
 - Air quality
 - Resource conservation and waste reduction
- Promotes a safe and efficient integrated transportation system.
- Maintains citywide "small town" community spirit.
- Provides a community where continuous and life-long learning is supported and encouraged for people of all ages.
- Looks ahead and works to anticipate changes that are required now in order to make a better future for its citizens.

The City of Carlsbad is a unique coastal community located 35 miles north of the City of San Diego and surrounded by mountains, lagoons, and the Pacific Ocean. The City is governed by a five-member City under the Council/Manager government. Although the "village" dates back more than 100 years, Carlsbad incorporated in 1952 as a General Law city, and in 2008 became a Charter city. Currently, the City is over two-thirds developed and is expected to grow from a population of 101,337 to 117,000 once its 42 square miles are built out. Industries in the area include a major regional shopping center; a specialty outlet center; 21 auto dealers; 37 hotels offering over 3,500 rooms for tourist lodging; high technology, multimedia and biomedical businesses; electronics, golf apparel and equipment manufacturers; several business and light industry parks; and numerous land developers building single and multi-family housing in a variety of community settings.



The City provides the full range of services normally associated with a municipality including police, fire, parks and recreation, library, planning and zoning, building and engineering, various maintenance services, and administration. The City provides water services through the Carlsbad Municipal Water District, a subsidiary district of the City. The City Council serves as the Board of Directors for the Carlsbad Municipal Water District. Solid waste collection is provided through a franchise agreement with a local refuse collection service.

In addition to the usual City services, Carlsbad offers a wide variety of programs to help local residents and businesses. The City has a Redevelopment Agency with two active areas: the Village Redevelopment area that encompasses 0.4 square miles of the downtown area; and the South Carlsbad Coastal Redevelopment area, which is just south of the Village Redevelopment area and fronts the Pacific Ocean. The City's Housing Authority administers federal housing assistance to 622 low-income Carlsbad families. Older Carlsbad residents receive assistance through the City's senior citizen programs.

School programs and facilities are provided by four different school districts located within the City boundaries. The City Council has no direct control over these school districts; however, the Council recognizes the importance of quality school facilities and programs to Carlsbad's residents. Thus, the Council and staff work with the school districts on a regular basis.



